

Message Text

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ACTION ACDA-10

INFO OCT-01 EUR-12 ISO-00 ERDA-05 CIAE-00 H-02 INR-07

IO-10 L-03 NSAE-00 OIC-02 OMB-01 PA-01 PM-04 PRS-01

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FM US DEL MBFR VIENNA

TO SECSTATE WASHDC IMMEDIATE 1311

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INFO USMISSION NATO PRIORITY

AMEMBASSY BONN PRIORITY

AMEMBASSY LONDON PRIORITY

USNMR SHAPE PRIORITY

USCINCEUR PRIORITY

S E C R E T MBFR VIENNA 0575

FROM US REP MBFR

E.O. 11652: GDS

TAGS: PARM, NATO

SUBJECT: MBFR: INFORMAL SESSION WITH EASTERN REPRESENTATIVES OF
NOVEMBER 25, 1975

1. BEGIN SUMMARY: IN THE NOVEMBER 25 INFORMAL SESSION OF
THE VIENNA TALKS, THE ALLIES WERE REPRESENTED BY THE CANADIAN
REP, FRG REP AND US REP, AND THE EAST BY SOVIET REPS KHLESTOV
AND SMIRNOVSKY, POLISH REP DABROWA, AND CZECHOSLOVAK REP
LAHODA. BY PREVIOUS AGREEMENT, THE SUBJECT MATTER WAS
FORCE DEFINITIONS AND EXPERTS FROM THE PARTICIPATING DELE-
GATIONS WERE PRESENT.

2. DISCUSSION WAS ACTIVE. WESTERN REPS DEMONSTRATED THAT
IN EAST'S TREATMENT OF TERRITORIAL FORCES, AIR DEFENSE FORCES,
HELICOPTER PERSONNEL, JOINT HEADQUARTERS AND

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DEFENSE MINISTRY M PERSONNEL, THE EAST WAS NOT USING A FUNCTIONAL

PRINCIPLE SLONE. TO THE CONTRARY, EASTERN REPS HAD DEMONSTRATED THAT, IN ORDER TO DO THE TASK OF DIVIDING GROUND FORCES FROM AIR FORCES, THE FUNCTIONAL PRINCIPLE HAD TO BE SUPPLEMENTED IN SOME WAY, AND THE EAST WAS USING THE ORGANIZATIONAL PRINCIPLE FOR THIS PURPOSE. AFTER BEING PRESSED BY ALLIED REPS, KHLESTOV ADMITTED THAT NO PRINCIPLE WOULD COVER 100 PERCENT OF THE FORCES. BUT HE CONTINUED TO EVADE SPECIFIC WESTERN QUESTIONS AS TO INCLUSIONS AND EXCLUSIONS IN A DEFINITION AND TO INSIST THAT AGREEMENT ON THE DETAILS OF THESE MATTERS SHOULD AWAIT PRIOR AGREEMENT ON SPECIFIC ALLOCATION OF THE THREE DISPUTED FORCE TYPES.

3. IN OPENING THE SESSION, CANADIAN REP ANSWERED A NUMBER OF QUESTIONS WHICH HAD BEEN RAISED BY EASTERN REPS IN THE SESSION OF NOVEMBER 11. HE ASKED WHETHER EASTERN DEFINITION INCLUDED IN GROUND FORCES OR AIR FORCES ANY PERSONS NOT ON ACTIVE DUTY. EASTERN REPS EVADED ANSWER TO THIS QUESTION. KHLESTOV MADE STRONG EFFORT TO PIN DOWN POINT THAT IN DEFINITION OF BOTH SIDES FRG TERRITORIAL FORCES WOULD BE INCLUDED IN GROUND FORCES BUT THAT TERRITORIAL FORCES OF BELGIUM, NETHERLANDS AND POLAND WOULD BE EXCLUDED FROM THE DEFINITION. FRG REP POINTED OUT THAT, IF THE EAST INSISTED ON USING ONLY ITS FUNCTIONAL DEFINITION THAT FORCES PERFORMING SIMILAR FUNCTIONS SHOULD BE ASSIGNED TO THE SAME SERVICE CATEGORY, THERE WOULD BE NO BASIS FOR INCLUDING FRG TERRITORIAL FORCES AND EXCLUDING POLISH TERRITORIAL FORCES AND COMBAT GROUPS OF THE WORKING CLASS IN THE GDR. THE FUNCTION OF THOSE LATTER TWO FORCE TYPES PARALLELED THOSE OF FRG TERRITORIAL FORCES IN MANY RESPECTS. KHLESTOV DID NOT INSIST THAT TERRITORIAL FORCES SHOULD BE SPECIFICALLY MENTIONED IN A DEFINITION.

4. POLISH REP CLAIMED THAT THE WESTERN DEFINITION WAS UNFAIR BECAUSE IT ALLOCATED NATO GROUND-BASED TERRITORIAL AIR DEFENSE FORCES TO THE AIR FORCES WHILE KEEPING OPEN QUESTION OF ALLOCATION OF SIMILAR WARSAW PACT PERSONNEL. CZECHOSLOVAK REP MADE CASE FOR ASSIGNING ALL SSM AND HELICOPTER PERSONNEL TO GROUND FORCES, CLAIMING WITH REGARD TO LATTER THAT THEY WERE BOTH FUNCTIONALLY AND ORGANIZATIONALLY PART OF GROUND FORCES.

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5. US REP POINTED OUT THAT, THROUGHOUT THE EASTERN REPS' DEFENSE OF THE EASTERN DEFINITION, EASTERN REPS HAD MADE CLEAR THAT THEY WERE NOT IN FACT ABLE TO MAKE A SATISFACTORY DIVISION OF FORCES BETWEEN GROUND AND AIR THROUGH USE OF THE FUNCTIONAL PRINCIPLE ALONE, BUT HAD TO RELY ON THE ORGANIZATIONAL PRINCIPLE FOR HELP. KHLESTOV THEN ADMITTED THAT NO SINGLE PRINCIPLE WOULD COVER ALL FORCES IN THE AREA.

6. FRG REP AGAIN ASKED KHLESTOV FOR ANSWER TO QUESTION
FRG REP HAD REPEATEDLY RAISED DURING SESSION AS TO NEED TO
SPECIFY INCLUSIONS AND EXCLUSIONS IN TEXT OF A DEFINITION.
KHLESTOV CALIMED THAT THERE WAS GENERAL AGREEMENT ON PRINCIPLE
OF COMPREHENSIVENESS AND THAT ALL FORCES SHOULD BE DIVIDED
BETWEEN GROUND AND AIR AND SAID THAT PARTICIPANTS SHOULD NOT
DEAL WITH DETAILS OF THESE TWO POINTS UNTIL SPECIFIC ALLOCATION
OF THE THREE DISPUTED CASES HAD BEEN DECIDED. US REP
SUGGESTED THAT INLIGHT OF KHLESTOV'S CONTINUED LINKAGE OF THE
THIRD PRINCIPLE WITH THE POINT ON INCLUSIONS AND EXCLUSIONS,
PERHAPS PARTICIPANTS COULD GET FUTHER IF THEY FOCUSED
ON THE FORMULATION FOR ALLOCATION OF FORCES
BETWEEN GROUND AND AIR. KHLESTOV SAID PARTICIPANTS SHOULD
DEAL WITH THE WHOLE SUBJECT OF DEFINITIONS. IN DOING SO, PARTICI-
PANTS SHOULD MAKE USE OF ALL THE PRINCIPLES WHICH HAD BEEN
MENTIONED IN THE DISCUSSION THUSFAR. BUT THEY SHOULD FIRST RESOLVE
THE QUESTION OFALLOCATION OF THE THREE DISPUTED TYPES.

7. IT WAS AGREED THAT THE NEXT INFORMAL SESSION, TO BE
HELD ON DECEMBER 2, SHOULD DEAL WITH GENERAL TOPICS.
END SUMMARY.
REMAINDER OF REPORT SENT VIA AIRGRAM.RESOR

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